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27-57 Falcon Street, Crows Nest

Planning Proposal for Mixed Use Development

Assessment of Traffic and Parking Implications

Ref: 19056 Date: March 2020 Issue: F

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1.0 Introduction

This report has been prepared to accompany a Planning Proposal to North Sydney Council for rezoning to permit an envisaged mixed used development on the large consolidated site of 27-57 Falcon Street, Crows Nest (Figure 1).

The popular Lower North Shore area is continuing to experience urban consolidation and this process has been heightened as a result of the new Metro Rail Service which will provide improved public transport accessibility. Due to its convenient location in the Crows Nest Centre close to the proposed new railway station, the site presents as an ideal opportunity to develop a contemporary residential apartment based mixed use complex.

The envisaged development scheme comprises some 85 residential apartments with a ground floor retail tenancy and basement parking.

The purpose of this report is to:

- describe the site and the envisaged development
- describe the road network servicing the site and conditions on that network
- assess the potential traffic implications with comparison to that of development under the current planning provisions
- assess the adequacy of the envisaged on-site parking provision
- assess the envisaged vehicle access, internal circulation and servicing arrangements



2.0 Envisaged Development Scheme

2.1 Site, Context and Existing Circumstances

The site (Figure 2) is a consolidation of 7 lots occupying a rectangular shaped total area of some 4,342m². The site, with frontages to Falcon Street, Alexander Lane and Hayberry Lane, is located just to the west of Pacific Highway and to the south of the proposed new Metro Station while the small Crows Nest Centre extends to the north along Willoughby Road and Pacific Highway.

The surrounding uses comprise:

- the adjoining residential dwellings on the Falcon Street and Hayberry Lane frontages
- the residential dwellings along Hayberry Street with garages/vehicle access on Hayberry Lane
- the commercial uses including a Woolworths Supermarket extending along Falcon Street to the west
- the commercial/retail uses extending along Alexander Street, Willoughby Road and Pacific Highway

The western part of the site is cleared and vacant while there are a number of older style commercial buildings on the eastern part.

2.2 Envisaged Development

The existing buildings would be demolished and the site excavated for basement carparking. The envisaged new building complex comprises 4 buildings of 3 to 6 levels incorporating:





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1.54 +91.40 91.32 +91.22 -91.25 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1	+ ^{91.10}	+90.96 +90.96 +90.90 90.78 90.61 90.61 +90.81 90.61 90.61 +90.81 90.61	+ ⁹	$SUBJECT LOTS - LOTS 25, 26, 32 \ 8/33, Section 3, DP1720$ $LOTS X \& Y DP407774$ $LOT A DP377050$ $y^{90.28}$ $y^{90.28}$ $y^{90.29}$ $y^{90.90}$
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DIAL BEFORE YOU DIG www.1100.com.au	C REV	North Falcon Street Added AMENDMENTS	29/03/19 DATE	PURPOSE: ARCHITECTURAL DESIGN COUNCIL SUBMISSION DRAWING No. B03802-2 CHECKED : NATHAN M DATE OF SURVEY: 27 APRIL 201 REDUCTION RATIO: 1:250





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Residential

Retail 300m²

12 x Studio apartments
15 x One Bed apartments
47 x Two Bed apartments
11 x Three Bed apartments
Total 85 apartments

Basement carparking (90 spaces) and a lower ground floor loading dock will be accessed on Alexander Lane which would be widened in conjunction with the development scheme to provide two-way traffic movement and for trucks to turn from Falcon Street. It is envisaged (subject to Council approval) that the section of Hayberry at the site frontage would be upgraded to provide a shared pedestrian environment.

Concept details are provided on the plans prepared by AJ+C Architects which accompany the Planning Proposal and are reproduced in part in Appendix A.

3.0 Road Network and Traffic Conditions

3.1 Road Network

The existing road network serving the site (Figure 3) comprises:

- Gore Hill / Warringah Freeway a State Road and arterial route connecting between the Sydney Harbour Crossing and the M2/M7
- Pacific Highway a State Highway and arterial route linking between Sydney and Hornsby
- Falcon Street a State Road and sub-arterial route being part of an east-west link between Manly, Mosman and Neutral Bay and the Pacific Highway at Crows Nest.
- Alexander Street and Willoughby Road north-south collector roads connecting to Falcon Street
- Hayberry Street a local access road
- Alexander Lane and Hayberry Lane minor service laneways

3.2 Traffic Controls

The existing traffic controls in the vicinity of the site (Figure 4) comprise:

- the traffic signal-controlled intersections along the Pacific Highway including the Falcon Street, Alexander Street and Rocklands Road intersections
- the traffic signals at the Falcon Street and Alexander Street intersection
- the numerous NO RIGHT TURN restrictions
- the one-way north restriction on Alexander Lane south of Falcon Street and oneway south north of Falcon Street





- the CLEARWAY and NO STOPPING restrictions along Falcon Street at the site frontage
- the NO STOPPING/NO PARKING restrictions along Alexander Lane and Hayberry Lane

3.3 Traffic Conditions

An indication of the existing traffic conditions on the road network in the vicinity of the site is provided by the data published by the Roads and Maritime Services (RMS) which is expressed in terms of Annual Average Daily Traffic (AADT). The most recently published data is as follows:

	AADT
Falcon Street	27,417
Pacific Highway	13,911

The traffic flows along Falcon Street reduced significantly with the construction of the Warringah Freeway ON/OFF Ramps at Military Road and the current volumes in the AM and PM peak periods is some 2,000 vph (2-way). The traffic flows along Alexander Lane and Hayberry Lane are negligible while traffic conditions in the area are dominated by the arterial movements at the Pacific Highway, Falcon Street and Shirley Street intersection.

3.4 Transport Services

Access to the Metropolitan Transport Network for the site is currently provided by the bus services which run along the Pacific Highway and Falcon Street which link to the existing rail network. The future opening of the Metro Rail service with its Crows Nest Railway Station will greatly improve the accessibility of public transport services.

4.0 Parking

North Sydney DCP specifies a <u>maximum</u> parking provision in relation to the envisaged development scheme as follows:

Studio and One Bed apartments	0.5 space
Two and Three Bed apartments	1.0 space
Retail (GFA)	1 space per 60m ²

The TfNSW Development Guidelines in relation to residential apartments species a provision for visitors of between 1 space per 5 apartments and 1 space per 7 apartments.

Application of these criteria to the envisaged development would indicate the following maximum provision:

Grand Total:	94 spaces	
Retail (300m ²)	5 spaces	
Visitors (85) @ 1 space per 5	22 spaces	
Total:	72 spaces	
11 x Three-bedroom apartments	11 spaces	
47 x Two-bedroom apartments	47 spaces	
15 x One-bedroom apartments	7.5 spaces (8)	
12 x Studio apartments	6 spaces	

Council have indicated that they would prefer to minimise the number of parking spaces and accordingly it would be proposed to provide a total of 90 spaces as follows:

72 resident spaces14 visitor spaces (@ 1 per 6 apartments)4 retail spaces

The DCP also specifies motorcycle and bicycle parking provision in relation to the envisaged development scheme as follows:

Motorcycles	1 per 10 car spaces
Resident Bicycles	1 per unit
Visitor Bicycles	1 per 10 units
Retail Tenants	1 per 125m ²
Retail Customers	2 + 1 per 100m ² over 100m ²

Accordingly, it is also proposed to make sufficient provision in the basement levels in compliance with the DCP criteria including 9 motorcycle spaces.

5.0 Traffic

The existing vehicle access provisions for the site are constrained due to:

- the narrow width of Alexander Lane and Hayberry Lane
- the ONE-WAY restrictions
- the NO RIGHT TURN restrictions (particularly the right turn from Alexander Street into Hayberry Street)
- the closure of Hayberry Street just to the east of Alexander Lane

It would be proposed to relieve this constraint and avoid undue traffic circulation and use of the narrow Hayberry Lane (i.e. to access the envisaged development) by:

- widening Alexander Lane between Falcon Street and Hayberry Lane with provision for trucks to turn left from Falcon Street
- provide 2-way traffic in Alexander Lane between Falcon Street and Hayberry Lane
- prohibit the right turn movement from Falcon Street to Alexander Lane (currently restricted by virtue of the existing one-way restriction)

An indication of the potential peak traffic generation of the envisaged development is provided by the RMS Development Guidelines which specify generation rates for high density residential development within close proximity to transport services of 0.19 vth per apartment in the AM peak and 0.15 vth in the PM peak. The traffic generation of the small retail tenancy would reflect the number of parking spaces provided for that use.

Application of these factors would indicate the following:

	AM	PM
apartments	16 vtph	13 vtph
300m ² retail (4 spaces)	4 vtph	6 vtph
Total:	20 vtph	19 vtph

	AM		PM	
	IN	OUT	IN	OUT
Residential	2	14	11	2
Retail	2	2	3	3
Total:	4	16	14	5

The projected IN/OUT traffic distribution during the afternoon peak will be as follow:

Traffic activity of this minor scale represents an average of some 1 vt every 2 to 3 minutes during peak periods and will be somewhat more than that of the existing commercial use on part of the site, however it will be distributed in a number of directions. On that basis it is apparent that the projected traffic movements will not have unacceptable traffic/safety implications on the surrounding road network.

Comparison can be made with the potential traffic generation of an alternative development scheme which complies with the current planning provision. The compliant scheme which is depicted on the plans provided in Appendix B comprises:

5,705m ²	Commercial office
25	Residential apartments

The appropriate traffic generation rate for commercial office (RMS Circular TDT2014-4a) is:

AM Peak	1.6 vtph per 100m ²
PM Peak	1.2 vtph per 100m ²

The resultant projected traffic generation is as follows:

		AM		РМ
5,705m ²	@1.6/100	91 vtph	@1.2/100	68 vtph
25 apts	@0.19	5 vtph	@0.15	4 vtph
Total:		96 vtph		72 vtph

It is apparent that development under the Planning Proposal would generate significantly less traffic than a potential development which is compliant with the current planning provisions.

6.0 Access, Internal Circulation and Servicing

6.1 Access

Although the site has existing driveways on the Falcon Street frontage, TfNSW would not permit access for the envisaged development on Falcon Street due to its State Road status.

It is envisaged that the vehicle access for the carpark and delivery/service vehicles will be located on the Alexander Lane frontage as far as possible from the Falcon Street intersection. This envisaged driveway would be located on a relatively straight and level section of roadway with good sight distances and suitably separated from the Falcon Street intersection.

It would be proposed that Alexander Lane be widened by 2.5m with splayed further widening at Falcon Street to provide for the introduction of 2-way traffic and for trucks to turn left from Falcon Street (from the Kerbside lane). Concurrence has been sort from TfNSW in relation to this proposal and it is understood that TfNSW will respond directly to Council. It is also envisaged that the section of Hayberry Lane at the site frontage will be upgraded (subject to Council approval) to create a shared pedestrian environment.

6.2 Internal Circulation

The envisaged design of the access driveway and basement carpark would comply with the AS2890.1 and AS2890.6 design requirements particularly in relation to ramp width/grade, aisle widths, bay dimensions and headroom provision. Adequate provisions for internal circulation, queuing, forwards ingress/egress movements would be afforded in the basement.

6.3 Servicing

It is envisaged that refuse would be collected from the loading dock by Council's and/or a contract collection service and this dock would also be used for retail deliveries and resident needs etc. Small service vehicles (tradesmen, couriers, furniture vans etc.) would also be able to use the retail and residential visitor spaces.

Turning paths assessments for trucks accessing the basement loading dock (2 concurrently) and turning from Falcon Street into Alexander Street are provided in Appendix C.

7.0 Conclusion

The envisaged residential apartment based mixed use scheme represents a suitable and appropriate development outcome for the site and this assessment has concluded that:

- the site will have ready access to bus/rail services and within close proximity to retail, entertainment and employment facilities
- there will not be any adverse traffic/safety implications and the traffic generation will be significantly less than that of potential development which is compliant with the current planning provisions
- an appropriate parking provision can be made which will be compatible with Council's transport strategy to minimise reliance on private car travel
- the envisaged vehicle access, internal circulation and servicing arrangements will be suitable and appropriate subject to the proposed widening of section of Alexander Lane
- * a shared pedestrian environment could be created on section of Hayberry Lane

Appendix A

Concept Plans





Drawing Title	Scale	Drawing No.	Issue
STREET ELEVATIONS	1 : 200 @A1	DA2003	
Sheet Status NOT FOR CONSTRUCTION	0 2 4	8	16 m

	Revisions No. Date	Description	Marified Assessed	Key	Client	Architect	Project
	No. Date	Description	Verified Approved		Lindsay Bennelong Developments Pty Ltd		27 - 57 FALCON STREET
							CROWS NEST
						Allen Jack+Cottier	
						79 Myrtle Street Chippendale NSW 2008 AUSTRALIA ph +61 2 9311 8222 fx +61 2 9311 8200	
						ABN 53 003 782 250	Proj. No. 19014
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1 PP OP2 - LONG SECTION 1



2 PP OP2 - LONG SECTION 2



Drawing Title	Scale	Drawing No.	Issue	S AM
SECTIONS	1 : 200 @A1	DA2006		11/03/2020 10:29:05
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<u>32</u> <u>34</u> <u>40</u> <u>40</u> <u>40</u> <u>42</u> <u>44</u> <u>46</u> <u>48</u> <u>50</u>	



Appendix **B**

Turning Path Assessment





